

**Open Report on behalf of Andy Gutherson, Executive Director of Place**

Report to:	<b>Planning and Regulation Committee</b>
Date:	<b>29 July 2019</b>
Subject:	<b>Lincoln, Hykeham Road and St Margaret's Gardens - Proposed Waiting Restrictions</b>

**Summary:**

This report considers objections received to the above proposals which were publicly advertised from 28 February to 28 March 2019.

**Recommendation(s):**

That the Committee agrees that the objections be overruled and that the order as advertised are implemented.

## **1. Background**

- 1.1 Residents and local Councillors have raised concerns regarding traffic and parking in the vicinity of the Manor Leas schools.

### **Existing Conditions**

- 1.2 The Manor Leas site is shared by two schools, the Infants School and the Junior Academy. The schools have occupied the site for decades. A few years ago a barrier was erected on the access road to the schools in order to prevent unauthorised vehicles from accessing the site. There is a zebra crossing on Hykeham Road just north of the access road to the school and St Margaret's Gardens which is well used at school times. There are also bus stops on the section of Hykeham Road between St Margaret's Gardens and St Christopher's School. The County Council has a carriageway maintenance scheme programmed for the October half term. These works will result in road markings being relayed afterwards. The TRO has been timed to be introduced so that the works can take place together. The scheme was delayed from 2018 so that the carriageway lining would not need altering on a fresh carriageway surface.
- 1.3 Parking on St Margaret's Gardens, opposite the exit from the Spar car park can impede the movement of traffic out of the car park and also into St Margaret's Gardens which causes a queue hazard on the northbound approach to the zebra crossing. Parking takes place on the verges on the approaches as well as the carriageway. At times this has been addressed by doubling up the kerbs and also by erecting bollards/marker posts.

## **Objections**

- 1.4 The objections can be split into a number of groups with concerns that the proposals did not go far enough, that the proposals do not address, or may lead to further verge parking, the timing of the restrictions and enforcement. Five comments were received relating to verge parking of which three was supportive of the proposals whilst one objected to the timing of the proposed restrictions (i.e. the times should reflect school drop off and pick up). Two objections were received concerning the proposals not extending through the section of Hykeham Road between Wallis Avenue and the proposals at the bend near St Christopher's School, this was mainly because of driveway access being difficult due to parking and the concerns that the proposals would make this worse, causing a risk of collisions. Two objections were received stating that the displacement of cars caused by the proposals should have included measures to prevent parking at a number of other junctions to the south west, such as Berkeley Avenue, Grange Drive, Baildon Crescent and further north east along Hykeham Road, towards Gregg Hall Drive.

## **Public Meeting**

- 1.5 A public meeting was held on Tuesday 25 June at Manor Leas Junior Academy to explain the proposals and answer questions from those attending. The main discussion points were parking around the bend at St Christopher's School, verge parking and the damage caused, inconsiderate parking on the verge and footway outside the Spar, enforcement of zig zags at the zebra crossing, enforcement of the proposals, parental parking at school drop off and pick up, all day parking by school staff. One member of the public complained that their ideas regarding parking had not been addressed and that there had been no engagement by officers. This has been addressed in the comments below with regard to the section of Hykeham Road between Wallis Avenue and the bend outside St Christopher's School.

## **Comments**

- 1.6 The single yellow line proposed Mon-Fri 8am to 4pm and the no waiting at any time (double yellow lines) do not just apply to the carriageway, but to the extents of the highway beyond (usually the back of the footway or up to the property line). Civil Enforcement Officers carrying out enforcement of the proposals would be able to issue Penalty Charge Notices, to vehicles parked on verges behind single/double yellow lines, provided that the vehicle was not moved whilst observations were being carried out. Civil Enforcement Officers are able to enforce the controlled area of the zebra crossing. There will be enforcement of the restrictions, this is, however, dependent upon the resources available at the time.
- 1.7 A couple of the comments relating to verge parking issues suggested the planting of trees to deter parking from taking place. There is no intention at this time to remove the posts/bollards that the County Council has erected previously. Sign posts already in place will be assessed to see if moving them may deter people from parking on verges, similarly the new sign posts required as part of this proposal will be placed in such a fashion. Officers will

investigate whether residents themselves could plant in the highway in the future.

- 1.8 The timing of the restrictions has been arrived at so that the approaches to the zig zag markings and the zebra crossing are clear of parked vehicles, at all times (double yellow lines), whilst the exits are protected during the main times of use Monday to Friday 8am to 4pm.
- 1.9 The proposals have been designed to protect the zebra crossing, its approaches and nearby junctions. As a consequence of this a number of private accesses will also be free from parking for either all or part of the time. The section of Hykeham Road between Wallis Avenue and the bend outside St. Christopher's School is different in this regard. In the short term it is intended to split the advisory school keep clear marking outside St Christopher's School to give more protection around the bend and review the effectiveness of this measure. The bus stop on the north western side of Hykeham Road between Wallis Avenue and St Christopher's School could be protected by a bus stop clearway, which would also reduce the amount of on street parking on that section. No TRO is required to introduce a bus stop clearway, affected frontages receive notification and a site notice is placed to advertise the change.
- 1.10 The County Council will be approaching both the Manor Leas schools to see what options can be explored to encourage changes in how pupils get to and from school through the School Travel Plan process. The amount of displacement in the area will depend upon how this progresses, to some extent. Bearing in mind the further comments made at the public meeting issues to be discussed with the school will include staff parking and if they can circulate a letter explaining the proposals to parents. It is also proposed to arrange a meeting with representatives of St Christopher's School to discuss the proposed waiting restrictions and parking by staff.
- 1.11 The County Council is to contact the landowner of the Spar and Hairdressers to see if they are willing to install measures on their property to deter drivers from entering their car park and then proceeding to park on the footway.
- 1.12 In order to properly gauge the levels of displacement and assess where parking has migrated to it is intended to review parking within the area about 6 months after the schemes introduction. The review will also show whether there continues to be an issue of verge parking, where parking restrictions are in place. If this is the case then the introduction of measures to physically prevent verge parking will be considered in those areas.

## **2. Conclusion**

The restrictions proposed serve to manage on street parking on roads and at junctions within the vicinity of Manor Leas School to promote highway safety and visibility of the existing zebra crossing and it is anticipated that these improvements will be delivered through this scheme. A review of parking here

however will take place in 6 months to determine if displacement has taken place, and what further measures may be appropriate.

### **3. Consultation / Proposals**

Initial designs had included a potential scheme which would have left some parking in place within marked bays. However this was ruled out as it would require the centre line to be moved and site observations showed rather than proceed around the parked vehicles, queues would form, probably in the vicinity of the zebra crossing. The main aims of the proposals are to ensure as greater visibility at the zebra crossing and to remove queuing traffic on Hykeham Road caused by difficulties getting into and out of St Margaret's Gardens. The proposals also include measures to prevent parking on both sides of the road at the bend outside St. Christopher's School as parking had been observed.

Statutory consultation and the advertisement of proposals took place from 15 January 2019 to 8 February 2019 and included the Manor Leas Schools and St Christopher's School. No adverse comments were received, subsequently the proposals were advertised on site and in the local press from 28 February to 28 March 2019. Letters concerning the proposals were sent in the post to frontages on Hykeham Road. The proposals are as shown in Appendix A.

A number of objections were received to the proposals during the advertisement period.

### **Appendices**

Appendix A	Hykeham Road – Proposed Waiting Restrictions
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### **Background Papers**

This report was written by Dan O'Neill, who can be contacted on 01522 782070 or [dan.o'neill@lincolnshire.gov.uk](mailto:dan.o'neill@lincolnshire.gov.uk).

No background papers within Section 100D of the Local Government Act 1972 were used in the preparation of this report.